From: info@waipadc.govt.nz

Sent: Friday, 30 September 2022 4:02 pm

To: Policy Shared

Subject: External Sender: Waipā District Plan - Plan Change Submission Form 5 - CKL NZ

Limited

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Yes

Full name of submitter CKL NZ Limited
Contact name (if different from above) Tracey Morse

Email address
Address for service

Contact phone number

This is a submission on the following proposed plan change to the Waipā District Plan

Please refer to the attached letter.

Could you gain an advantage in trade competition through I could not this submission?

Are you directly affected by an effect of the subject matter | am not that - (a) adversely affects the environment; and (b) does not relate to trade competition or the effects of trade competition?

Do you wish to be heard (attend and speak at the Council I do

hearing) in support of your submission?

If others make a similar submission, will you consider

presenting a joint case with them at the hearing?

Do you support the proposed change(s)?

I support in part

The specific provisions of the plan change my submission relates to are (give details):

Please refer to the attached letter.

My submission is

Please refer to the attached letter.

I seek the following decision/s from Council

Please refer to the attached letter.

Attachments

CKL Submission on Plan Change 26.pdf



30 September 2022

Planning Team Waipā District Council 23 Wilson Street Cambridge 3434

Our Ref: Plan Change 26

Dear Planning Team,

RE: Submission on Plan Change 26 – Residential Zone Intensification

Further to the notification of Plan Change 26 – Residential Zone Intensification on the 19th August 2022, please find table below outlining CKL's submission on the Plan Change.

If you have any questions, please contact the writer.

Yours faithfully
CKL Planning | Surveying | Engineering | Environmental

Tracey Morse Senior Planner – MNZPI



Provision	Submission	Recommended Change
Policy 2A.3.3.4	Mimicry of heritage structures isn't always the	Recommend deleting (b)
To maintain and enhance the identified	most appropriate response for new	Policy 2A.3.3.4
character of each character cluster by:	structures/additions. It can dilute the integrity	To maintain and enhance the identified character of each
b) For new buildings or relocated buildings	of the heritage character values of the heritage	character cluster by:
maintaining a similar style, form, building	feature. Suggest amending to allow a diverse	b) For new buildings or relocated buildings maintaining a
materials and colour to other dwellings	range of styles.	similar style, form, building materials and colour to other
within the cluster; and		dwellings within the cluster; and
Policy 2A.3.3.4	It is not clear what this policy is trying to	Recommend deleting (c)
To maintain and enhance the identified	achieve, to relocate a building would need to	Policy 2A.3.3.4
character of each character cluster by:	go through building consent sign off and as	To maintain and enhance the identified character of each
c) For relocated buildings ensuring that any	such they would need to be up to a certain	character cluster by:
maintenance and/or reinstatement work is	standard.	c) For relocated buildings ensuring that any maintenance
undertaken; and		and/or reinstatement work is undertaken; and
Objective 2A.3.4	This objective use of word "maintain" doesn't	Recommend amending the objective
To maintain amenity values and enhance	appear right. The existing residential character	Objective 2A.3.4
safety in the Medium Density Residential	and amenity will be changing as a result of this	To establish cohesive and liveable environments within
Zone.	zone change and how do you enhance safety?	maintain amonity values and enhance safety in the
	The policies which follow this objective are in	Medium Density Residential Zone.
	relation to amenity and there is nothing around	
	'safety'.	

Objective 2A.3.6	The objective is for the Medium Density	Amend as follows:
To enable a wide range of housing options	Residential Zone, however the objective just	To enable a wide range of housing options in the Medium
in Cambridge, Te Awamutu and Kihikihi.	lists the three main towns. Suggest this	Density Residential Zone Cambridge, Te Awamutu and
	references the zones	Kihikihi.
Objective 2A.3.8	Within denser residential environments it is	Amend as follow
To restrict the establishment of non-	beneficial to have some non-residential	To restrict the establishment of non-residential activities
residential activities in the Medium Density	activities including dairies, laundrettes and	in the Medium Density Residential Zone, except for visitor
Residential Zone, except for visitor	childcare facilities and these should not be	accommodation, activities within listed heritage items,
accommodation, activities within listed	restricted.	areas specifically identified on structure plans for this
heritage items, areas specifically identified		purpose, and those activities that provide for the health
on structure plans for this purpose, and		and well-being of the community, and have a functional
those activities that provide for the health		and compelling need to locate within a Medium Density
and well-being of the community, and have		Residential Zone such as dairies, laundrettes and childcare
a functional and compelling need to locate		facilities.
within a Medium Density Residential Zone.		
Activity Status Table 2A.4.1 (e)	Often when subdividing a site, a garage or shed	Delete part
Accessory buildings to any permitted	is left on the vacant lot. It is often required to	Activity Status Table 2A.4.1 (e)
activity.	store building material with the construction of	Accessory buildings to any permitted activity.
	a new dwelling, however as accessory buildings	
	are only permitted if a residential dwelling is on	
	the site, this should be removed to allow to	
	have a shed or garage on a vacant lot.	

Activity Status Table 2A.4.1.3 (b)

Four or more dwellings per site outside of the Infrastructure Constraint Qualifying Matter Overlay.

Activities that fail to comply with this rule will require a resource consent for a restricted discretionary activity with discretion being restricted over:

- Building location, bulk and design;
 and
- Development density; and
-

Within the matters of discretion, this should not include density as there is no effect of density, potentially could mean residential amenity?

Four or more dwellings per site outside of the Infrastructure Constraint Qualifying Matter Overlay.

Activities that fail to comply with this rule will require a resource consent for a restricted discretionary activity with discretion being restricted over:

- Building location, bulk and design; and
- Development density; and

....

Activity Status Table 2A.4.1.3 (c)

Three or more dwellings per site within the Infrastructure Constraint Qualifying Matter Overlay. Activities that fail to comply with this rule will require a resource consent for a restricted discretionary activity with discretion being restricted over:

- Building location, bulk and design;
 and
- Development density; and ...

Within the matters of discretion, this should not include density as there is no effect of density, potentially could mean residential amenity?

Activity Status Table

Rule 2A.4.1.3 (c)

Three or more dwellings per site within the Infrastructure Constraint Qualifying Matter Overlay. Activities that fail to comply with this rule will require a resource consent for a restricted discretionary activity with discretion being restricted over:

- Building location, bulk and design; and
- Development density; and
- ..

Rule 2A.4.2.9 (b)	The different coverage for the Cambridge	Amend as follows
Impermeable surfaces must not exceed:	North Structure Plan Area is included as part of	Rule 2A.4.2.9
(a) 45% of the net site area in the	this rule, but then the St Kilda Structure Plan	Impermeable surfaces must not exceed:
Cambridge North Structure Plan Area;	Area is excluded without stating what the rule	(a) 45% of the net site area in the Cambridge North
or	for impervious surfaces there is, or being	Structure Plan Area; or
(b) 60% of the net site area in the	directly followed by the equivalent rule. It also	(b) % of the net site area in the St Kilda Structure Plan
remainder of the Zone (except St Kilda	appears that Council forgot to include within	Area; or
Structure Plan Area).	the Medium Density Zone section any controls	(bc) 60% of the net site area in the remainder of the Zone
	for impermeable surfaces for the St Kilda	(highlighted space to enter the impermeable surfaces
	Structure Plan Area.	control that Council intended to be within the District Plan
		following PC26).
Rule 2A.4.2.22	There isn't a clear RMA purpose of this rule.	Delete in full
A residential dwelling of 2 or more stories	Providing roof pitches of these angles doesn't	Rule 2A.4.2.22
shall have a minimum roof pitch of:	necessarily equate to quality urban design	A residential dwelling of 2 or more stories shall have a
(a) 30 degrees in any character area or	outcomes. Suggest remove.	minimum roof pitch of:
compact housing area overlay		(a) 30 degrees in any character area or compact housing
(b) 15 degrees in all other parts of the zone		area overlay
		(b) 15 degrees in all other parts of the zone
Rules 2A.4.2.25-30, .55, .57-59	These rules should go at end of the rules for the	Amend order of rules so that those listed are last within
	zone, as they are all solely site-specific.	Section 2A
	Otherwise, zone-wide standards can get	
	lost/missed.	

Rule 2A.4.2.62	There isn't a clear RMA purpose of this rule.	Delete in full
A relocated building over 40m² GFA shall	Surely the aesthetic and weatherproof finish of	Rule 2A.4.2.62
meet the following requirements:	relocated structures is more appropriately	A relocated building over 40m² GFA shall meet the
	covered by the Building Act / Building Code /	following requirements:
	Building consent process.	
Rule 15.4.1.1 (o)	Infill subdivision should not be limited to three	Amend rule as follows
Subdivision to create three to six lots for	to six lots, CKL have previous been granted	Rule 15.4.1.1 (o)
infill housing between 350m² to 500m² in	consent to undertake infill development	Subdivision to create three to six or more lots for infill
conjunction with a land use consent for the	comprising one additional infill lot and up to	housing between 350m² to 500m² in conjunction with a
development	nine infill lots. Other proposals we have sought	land use consent for the development
Residential Zone – RD	pre-application advice on have given the nod to	Residential Zone – RD
Medium Density Residential Zone – NA	fourteen infill lots without land use consent for	Medium Density Residential Zone for four or more lots –
	400m², therefore this shouldn't be restricted	NA-RD
	by number or by concurrent land use consent.	
	If a proposed dwelling does not meet the rules	
	of the ODP this will be picked up at building	
	consent stage and a land use consent would	
	then be sought at this stage.	
	There is no reason to have this limitation on	
	number of lots being created and this also	
	should apply to the Medium Density	
	Residential Zone.	

Rule 15.4.2.1 (b)

Residential Zone — Minimum Net Lot Area - $500m^2$ (except for subdivision around dwellings existing as of 31 May 2012, where the minimum net site area containing the existing dwelling is $400m^2$).

Average Net Lot Area - >600m² for 3 or more lots

On many occasions, consents have been granted with a smaller lot size of 500m², especially around one additional lot in the residential zone.

This minimum lot size should be reduced to reflect what is occurring throughout the district.

Again, assessment at the building consent stage would pick up that a suitable dwelling is being constructed on the site.

Amend rule as follows

Performance standard 15.4.1 (b)

Residential Zone – Minimum Net Lot Area - $\frac{535}{20}$ 0m² Average Net Lot Area - $\frac{500}{20}$ 0m² for 3 or more lots

Rule 15.4.2.1A

Subdivision within the Medium Density Residential Zone is not required to comply with the lot area rules in Rule 15.4.2.1 or the lot frontage or lot shape factor rules in Rule 15.4.2.3 provided that:

(a) Subdivision around an existing dwelling (including a dwelling for which land use consent has been granted but not yet implemented) must not result in any new non-compliance or increase the degree of any existing non-compliance

On many occasions, consents have been granted with a smaller lot size of 500m², especially around one additional lot in the residential zone.

This minimum lot size should be reduced to reflect what is occurring throughout the district.

Again, assessment at the building consent stage would pick up that a suitable dwelling is being constructed on the site.

Amend rule as follows

Performance standard 15.4.1 (b)

Residential Zone – Minimum Net Lot Area - 5350m²

Average Net Lot Area - >6500m² for 3 or more lots

with the performance standards in Section 2A – Medium Density Residential Zone. There must be no vacant lots created as part of the subdivision. (b) Subdivision around a proposed dwelling must be accompanied by a land use application that is to be determined concurrently with the subdivision	
Residential Zone. There must be no vacant lots created as part of the subdivision. (b) Subdivision around a proposed dwelling must be accompanied by a land use application that is to be determined	
vacant lots created as part of the subdivision. (b) Subdivision around a proposed dwelling must be accompanied by a land use application that is to be determined	
subdivision. (b) Subdivision around a proposed dwelling must be accompanied by a land use application that is to be determined	
must be accompanied by a land use application that is to be determined	
must be accompanied by a land use application that is to be determined	
application that is to be determined	
concurrently with the subdivision	
concurrently with the subdivision	
application and which demonstrates	
that it is practicable to construct a	
dwelling on every allotment within the	
proposed subdivision as a permitted	
activity, and each dwelling complies	
with the performance standards in	
Section 2A – Medium Density	
Residential Zone. There must be no	
vacant lots created as part of the	
subdivision.	
Rule – 15.4.2.3 Often with infill development, the lot frontage Amend rule as follows	
Medium density residential except front of 20m cannot be achieved and there are many Rules – Lot frontage, lot shape fa	actor and vehicle
lots on entrance corridors examples of previous subdivisions where lot crossings – 15.4.2.3	

- lot frontage 20m, lot shape factor 13m	frontage reduces down to the existing dwelling	Medium density residential except front lots on entrance
diameter circle, Vehicle crossing – 3m	on the site of the physical existing lot frontage	corridors
-5.5m	is 20m and once you take of a crossing for a	– Lot frontage 210m, lot shape factor 13m diameter
Medium density residential front lots on	rear lot this reduces to 16m, therefore this is a	circle, Vehicle crossing – 3m -5.5m
entrance corridors	consistent non-compliance with resource	Medium density residential front lots on entrance
- Lot frontage 25m, lot shape factor 16m	consent applications and should be amended	corridors
diameter circle, vehicle crossing – 3m -	to reflect what is being approved.	- Lot frontage 215m, lot shape factor 106m diameter
5.5m	With smaller sized lots it also means a 13m or	circle, vehicle crossing – 3m -5.5m
Residential except front lots on entrance	16m diameter circle would not be achievable,	Residential except front lots on entrance corridors;
corridors;	need to consider smaller lots in new	- Lot frontage 210m, lot shape factor 13m diameter
- Lot frontage 20m, lot shape factor 13m	subdivisions for duplexes or units.	circle, vehicle crossing – 3m -5.5m
diameter circle, Vehicle crossing – 3m -	Assessment at the building consent stage will	Residential front lots on entrance corridors
5.5m	ensure that an appropriately sized dwelling is	- Lot frontage 215m, lot shape factor 106m diameter
Residential front lots on entrance corridors	established on the site otherwise a land use	circle, vehicle crossing – 3m -5.5m
- Lot frontage 25m, lot shape factor 16m	consent would need to be sought.	
diameter circle, vehicle crossing – 3m -		
5.5m		
Rule 15.4.2.40	This rule doesn't make sense as it doesn't link	Amend rule as follows
As a result of the use of this rule, Council	back to the rule it refers to, need to add the	15.4.2.40
shall	link.	As a result of the use of this—rules 15.4.2.35- 15.4.2.39,
		Council shall
Rule 18.5.1.1(e) and (f)	these should be (i) and (ii).	Amend rule as follows

The general rules are as follows:		18.5.1.1
		The general rules are as follows:
(d) Financial contributions will be required		
for the purposes set out and on the basis		(d) Financial contributions will be required for the
that:		purposes set out and on the basis that:
(e) Financial contributions for all residential		(ei) Financial contributions for all residential
development will be calculated for the		development will be calculated for the specific
specific purposes and in accordance		purposes and in accordance with the
with the methodology in the applicable		methodology in the applicable rules and
rules and performance standards; and		performance standards; and
(f) Financial contributions for all other		(fii) Financial contributions for all other
developments will be calculated for the		developments will be calculated for the specific
specific purposes and in accordance		purposes and in accordance with the
with the methodology in the applicable		methodology in the applicable rules and
rules and performance standards.		performance standards.
Rule 18.5.1.2	This isn't a rule.	Amend rule to be an advice note
The following rules outline the purpose for		
the financial contributions being taken.		
(a) In addition to the general rules, and		
performance standards, financial		
contributions will be required for		

following development the for purposes: Rule 18.5.1.3(c)(ii) and (iii) This should have "as appropriate for the scale Amend Rule as follows To avoid, remedy and mitigate the adverse of residential development subject to the Rule 18.5.1.3(c)(ii) and (iii) effects of residential development, or proposal", or similar, to ensure that developers To avoid, remedy and mitigate the adverse effects of ensure positive effects on the environment are contributing their share to the upgrade residential development, or ensure positive effects on the to offset any adverse effect, through the works, but not responsible for the capacity environment to offset any adverse effect, through the recovery of infrastructure network costs associated with other sites within the recovery of infrastructure network costs associated with associated with the following: catchment. the following: (c) These costs will include: (c) These costs will include, as appropriate for the scale of residential development subject to the proposal: (ii) Where an existing supply is available, but the capacity of the system is (ii) Where an existing supply is available, but the inadequate to meet the additional capacity of the system is inadequate to meet the generated demand, the cost of additional generated demand, the cost of connection and capacity upgrading of the existing connection and capacity upgrading of the existing system; system; (iii) Where an existing supply is available, (iii) Where an existing supply is available, but the but the network requires capacity network requires capacity upgrades or network upgrades or network improvements improvements to ensure the connection does not

to ensure the connection does not

compromise the network, the costs		compromise the network, the costs of those
of those capacity upgrades or		capacity upgrades or network improvements; and
network improvements; and		
Rule 18.5.1.3(c)(iv)	This should have added "and a development is	Amend Rule as follows
	within XXXm [being some form of appropriate	Rule 18.5.1.3(c)(v)
(iv) Where an existing network is not	proximate distance to nearby extent of	
available, the cost of extending the	network]", so that developers are not paying to	(iv) Where an existing network is not available and a
network;	extend networks large/inappropriate distances	development is within 250m of the nearest
	away.	network, the cost of extending the network;
		(d) Calculations for contributions shall be as set out in the
		performance standards.
Rule 18.5.1.4	This wording is very vague – it is unclear which	Amend rule as follows
To avoid, remedy, and mitigate the adverse	assets it is referring to, what are the criteria for	18.5.1.4
effects of residential development density,	determining proximity/relevance of assets to	
or ensure positive effects on the	proposals, and how costs will be quantified.	(b) Calculations for contributions shall be as set out in the
environment to offset any adverse effect,	Public open spaces and streetscape amenity	performance standards.
through the recovery of costs associated	are both features that can always be	[and add relevant performance standards]
with maintaining and improving residential	enhanced/improved, so without clear	
amenity.	parameters on how, that's a very arbitrary	
(a) These costs will include:	threshold to have.	

(i) Where public open spaces can be		
improved, the cost of land		
acquisition and development; and		
(ii) Where streetscape amenity can be		
enhanced, the cost of that		
enhancement.		
Rule 18.5.2.1	This is worded more like an advice note to give	Delete rule
To avoid, remedy or mitigate the adverse	context to Rules 18.5.2.2 – 4.	Rule 18.5.2.1
effects of medium density residential	As written, it would be very difficult to assess a	To avoid, remedy or mitigate the adverse effects of
development through the recovery of costs	proposal against this rule and we suggest it is	medium density residential development through the
associated with maintaining and improving	deleted or moved to a more appropriate	recovery of costs associated with maintaining and
residential amenity.	section of the plan.	improving residential amenity.
Rule 18.5.2.3	An extra 6m ² room attached to an existing	Delete rule
For each additional bedroom at the site	dwelling is extremely unlikely to have adverse	Rule 18.5.2.3
created by the development, a fixed	effects on residential amenity.	For each additional bedroom at the site created by the
financial contribution of \$400.00 shall be	Therefore, this rule is not believed to be in	development, a fixed financial contribution of \$400.00
required.	accordance with the RMA section 77E and	shall be required.
	should be removed.	
Rule 18.5.2.4	In a greenfield development, there are	Delete rule
Greenfield development will be required to	specified Development Contributions that	Rule 18.5.2.4
pay 80% of the rate specified in Rule	cover infrastructure provision, the District Plan	Greenfield development will be required to pay 80% of the
18.5.2.3.	then outlines what is considered appropriate in	rate specified in Rule 18.5.2.3.

terms of amenity and therefore a proposal consistent with the District Plan should not require a financial contribution to offset the adverse effects from amenity. The Development Contributions Policy dated June 2022 outlines the purpose that 'Development contributions provide Council with the means to fund infrastructure required due to growth.' In greenfield areas, the development contributions are established based on the infrastructure necessary to service the development. For example, the C1 growth cell is \$73,182 and T1 is \$21,925. By introducing a financial contribution on top of this established Development Contribution is putting additional financial burden on developers. This is worded more like an advice note, it Rule 18.5.2.5 Delete rule would be very difficult to assess a proposal Costs will be recovered where it is Rule 18.5.2.5 necessary to avoid, remedy or mitigate the against this rule and suggest it is moved to the Costs will be recovered where it is necessary to avoid, adverse effects of medium density policy section of the plan. remedy or mitigate the adverse effects of medium density

residential development on the water	Also, what is the threshold for requiring	residential development on the water quality and/or the
quality and/or the minimum flows of the	contributions under Te Ture Whaimana? Not	minimum flows of the Waikato and Waipā Rivers and their
Waikato and Waipā Rivers and their	stated anywhere.	catchments.
catchments.	As such rules need to be deleted.	
Rule 18.5.2.6	An extra 6m ² room attached to an existing	Delete rule
For each additional bedroom at the site	dwelling is extremely unlikely to have adverse	Rule 18.5.2.6
created by the development, a fixed	effect on water quality. This rule as written	For each additional bedroom at the site created by the
financial contribution of \$400.00 shall be	affects all zones including Large Lot and Rural.	development, a fixed financial contribution of \$400.00
required.	Therefore, this rule is not believed to be in	shall be required.
	accordance with the RMA section 77E and	
	should be removed.	
Rule 18.5.2.8	This rule is intended to cover all zones, there is	Delete rule
Non-residential development in all zones:	no justification for this rule and no detail on	Rule 18.5.2.8
\$2,000.00 per 100m ² of Gross Floor Area.	what is trying to be achieved.	Non residential development in all zones: \$2,000.00 per
	It would result in any shed over 100m ²	100m² of Gross Floor Area.
	constructed on a rural farm being required to	
	pay a financial contribution.	
Rule 18.5.2.10	It appears that this rule is intended to apply to	Delete rule
The maximum amount of Financial	those that have not paid a development	Rule 18.5.2.10
Contribution that may be taken for	contribution and want to connect. However,	The maximum amount of Financial Contribution that may
connection to a water supply system in a	the current wording of this rule instead it	be taken for connection to a water supply system in a
	applies to all water connections.	

Council reticulated water supply area shall	The development contribution's purpose is for	Council reticulated water supply area shall be the greater
be the greater of:	water infrastructure upgrades. The	of:
	Development Contributions Policy dated June	
	2022 outlines the specific costs for water from	
	a new development, adding in financial	
	contributions for water supply is requiring	
	money twice for the same provisions.	
Rule 18.5.2.24	This rule applies to all the groups of	Amend order of rules
The following rules apply when a	performance standards for this section. As	
contribution of land has been offered:	such, it should be located be at the start of	
	them, rather than at the end.	
Rule 18.5.2.25	This rule applies to all the groups of	Amend order of rules
In circumstances where Council exercises its	performance standards for this section. As	
discretion to collect a financial contribution	such, it should be located be at the start of	
in the form of a combination of land and	them, rather than at the end.	
money, the contribution must be assessed		
in terms of both the applicant Rule and		
performance standards (whichever		
applies).		
Maps 56 and 57 – Qualifying Matters,	Based on a review of the specialist reports	Amend maps to provide a more accurate representation
Cambridge, Te Awamutu-Kihikihi	supporting the plan change, it is not clear	of infrastructure constrain qualifying matter
	whether water leak improvement has been applied to the water model per the water	
	11	

Zone Map 39 – Te Awamutu (East)	The urban limits line on the plan does not	Amend plan to reflect policy plan area
	bought forward as part of Plan Change 26.	
	the urban Growth, this growth cell should be	
	Therefore, in alignment with the aspirations for	
	the 2035 deferral.	
	the development of the O3 and O4 ahead of	
Residential zone	development in Ohaupo, Futureproof support	and O4 to make the zoning Large Lot Residential Zone.
Zone Map 8 - Ohaupo Deferred Large Lot	Due to the lack of available land for	Remove deferred status on Ohaupo growth cell areas O3
	measures have been applied to maximise capacity in the network.	
	unclear if inflow and infiltration reduction	
	Further, for the wastewater network, it is	
	network.	
	pump at off peak times into the wastewater	
	private wastewater pump stations. These could detain wastewater to pre development and	
	consideration has been given to the use of	
	supporting this plan change, it is unclear if	
	Based on a review of the specialist reports	
	capacity for further development.	
	considered that this would provide increased	
	Management Plan forecasts of 2019. It is	

Zone Map 40 – St Leger	The urban limits line and structure plan line on	Amend plan to reflect policy plan area
	the plan does not match the equivalent policy	
	plan (in the ODP). (This occurs on a number of	
	maps and we suggest others are checked for	
	consistency).	